1	IN THE GRAND COURT OF THE CAYMAN ISLANDS
2	FINANCIAL SERVICES DIVISION
3 4	Before the Honourable Mr Justice Andrew J. Jones QC In Chambers, 6 <sup>th</sup> and 21 <sup>st</sup> October 2014
5 6	CAUSE NO: FSD 96 of 2014
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8	IN THE MATTER OF the Foreign Arbitral Awards Enforcement Law (1997 Revision)
9 10	AND IN THE MATTER OF an application for the enforcement of an ICDR Arbitral Award dated 27 June 2014 in Case No. 50-117-T-00924-12
11	BETWEEN:
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13	SASKEN COMMUNICATION TECHNOLOGIES LIMITED
14	Plaintiff
15	- and
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17	SPREADTRUM COMMUNICATIONS INC.
18	Defendant
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20 21	Ms Jane Hale-Smith of Appleby for the Plaintiff Ms Shelley White of Walkers for the Defendant
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23	REASONS
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25 26 27 28	1. This is an application for an order pursuant to GCR Order 63, rule 3(4) that an affidavit and skeleton argument filed on behalf of the Plaintiff be "closed and not open to inspection by any party or other person except with the prior leave of the Court" on the grounds that they contain information which is confidential as between the parties.

- Alternatively, the Court is asked to make an order that the parties be given 7 days' notice if any non-party makes an application under rule 3(5) for an order permitting inspection of this Court file.
- 2. To put the application into context, it is relevant to record that this is an action to enforce a foreign arbitral award pursuant to the Foreign Arbitral Awards Enforcements Law (1997 Revision) ("the Law") which gives effect to the New York Convention as part of the domestic law of the Cayman Islands. The action was commenced by an ex parte originating summons issued on 29th August 2014. The summons was supported by two affidavits sworn by Matthew R. Reed, a California qualified lawyer who has been responsible for conducting the arbitration on behalf of the Plaintiff. In order to comply with the requirements of section 6 of the Law, Mr Reed's affidavits exhibit certified copies of the contract (as amended) containing the arbitration agreement and the arbitral award, together with some other related material. The subject matter of this contract is subject to strict confidentiality provisions. The originating summons came on for hearing on 5th September 2014. It was apparent from Mr Reed's evidence that the validity of the award was not being challenged by the Defendant and I therefore made an ex parte order for the enforcement of the award, subject to the Defendant's right to apply (within 14 days of the date of service) for the order to be set aside. No such application having been made, this action is now concluded.
- 3. At that point the Court file contained the following original documents the Ex Parte Originating Summons issued on 29th August 2014, the 1st and 2nd Affidavits of Matthew R. Reed sworn on 28th August and 3rd September 2014, Counsel's Skeleton Argument dated 3rd September 2014 and the Order dated 5th September 2014. The exhibits to Mr Reed's affidavits are not on the Court file. The Rules require that all affidavits must be presented for filing with their exhibits. Both the affidavit and its exhibits are stamped with the Court seal and the date stamp, whereupon the affidavit is put on the Court file and the exhibits are returned to the party's attorneys who then have an obligation under GCR Order 41, rule 9(2) to preserve them for use by the Court. It follows that the exhibits to Mr Reed's affidavits (bundles of documents marked "MR-1" and "MR-2" respectively) are in the possession of the Plaintiff's attorneys. The Court file also contains the order reflecting that this matter has been assigned to me and printouts of some e-mail correspondence between my secretary and the Plaintiff's attorneys. The Originating Summons and the Order are a matter of public record. Duplicate originals of these documents have been placed on the Register of Writs and Other Original Process and the Register of Judgments and any member of the public can inspect them and, upon payment of the prescribed fee, obtain certified copies from the Clerk of the Court pursuant to GCR Order 63, rules 7(3) and 8(3). However, the Court file itself is not open to public inspection.



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4. Access to Court files is limited. GCR Order 63, rule 3 provides as follows:-

- "(3) Subject paragraphs (4) and (5), the Court file relating to any proceeding shall be open to inspection only by the parties to that proceeding.
- (4) The Court may order that the Court file relating to any proceeding or any specific document therein be closed and not open to inspection by any party or other person except with the prior leave of the Court.
- (5) The Court may give leave [in special circumstances] on application to any person not a party to the proceedings to inspect the Court file or to take a copy of any document on the Court file relating to those proceedings".

It is important to note that paragraph (5) was amended with effect from 1 February 2013 by the Grand Court (Amendment No.3) Rules 2012. The requirement to establish "special circumstances" in order to justify an order for a non-party to be given access to a Court file has been abolished. For the sake of completeness, I should record that these rules do not apply to probate proceedings, company liquidation proceedings and personal bankruptcy proceedings. The rights of stakeholders to access Court files relating to such proceedings are governed by separate rules.

- 5. On 24th September 2014 the Plaintiff issued a summons supported by a third affidavit sworn by Matthew R. Reed in which he explains that the summons was issued at the request of the Defendant because some of the information on the Court file is subject to the confidentiality provisions contained in the contract between the parties. The summons originally sought an order pursuant to rule 3(4) that all three of Mr Reed's affidavits and the exhibits MR-1 and MR-2 be "closed and not open to inspection by any party or other person except with the prior leave of the court". However, the application is now limited to Mr Reed's first affidavit and counsel's skeleton argument because it is recognised that his other affidavits do not contain confidential information and that the exhibits are not (and will never be) placed on the Court file. Prior to listing the summons for hearing, I indicated to the Plaintiff's attorneys my initial view that such an order would serve no useful purpose and therefore ought not to be made. As a result of this indication, the Defendant decided to instruct its own attorneys and Ms White appeared and made the argument as if the summons had been issued by her client. Unfortunately, the original hearing of this summons proceeded on a false basis because I did not then appreciate that rule 3(5) had been amended. Having discovered my error, I invited Ms White to make further submissions which she has done, both in writing and at a hearing today.
- 6. Prior to 1995 the Grand Court (Civil Procedure) Rules 1976 did not contain any provision relating to the manner in which Court files should be maintained or the circumstances in which the contents of those files might be made available either to parties or non-parties. The practice was that Court files were open to inspection only by the parties. The only document open to public inspection was the *Cause Book* established pursuant to rule 5(2) of the 1976 Rules. It constituted a chronological record of each proceeding commenced

in the Grand Court by reference to its title, commencement date and cause number, but it did not contain copies of the writs or other documents by which proceedings are commenced. As a matter of practice the general public was given access to the Cause Book. GCR Order 63 was enacted in 1995 as part of a comprehensive review of the rules and practice applicable to all civil proceedings commenced in the Grand Court. The Cause Book was abolished and replaced by the Register of Writs and Other Originating Process which contains an office copy of every writ, originating summons, originating motion and petition issued on or after 1st June 1995. By rule 8(2) and (3) any member of the public may inspect and obtain a copy of any document on the Register of Writs upon payment of the prescribed fee. GCR Order 63 also provided for the establishment of a Register of Judgments which contains an office copy of every final judgment or order (including default judgments) made on or after 1st June 1995. It does not contain interlocutory orders made in chambers unless the judge specifically directs that such an order be treated as if is a final order made in open court. By rules 7(2) and (3), the Register of Judgments is open to public inspection and copies may be obtained upon payment of a fee. Subject to the creating a right of access to the new Register of Writs and Register of Judgments, it may be said that GCR Order 63, rule 3(3) codifies the preexisting practice that the content of Court files (as defined) is open to inspection only by the parties, subject to the exceptions contained in paragraphs (4) and (5). The issue I have to decide in this case turns upon the way in which the Court should properly exercise its power to close (or seal) documents and its power to allow non-parties access to Court files.

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- 7. The Court will only order that documents on a Court file will be closed (or sealed) for some proper purpose. A document may be closed to inspection by a party, who would ordinarily have an unrestricted right of access to all the documents on the Court file, if the Court is satisfied that it is necessary to do so for the purpose of doing justice as between the parties. (Algosaibi –v- Saad Investments Co Ltd [2011(1)] CILR 326.) No such consideration arises in this case. Both parties already have copies of all the documents on the Court file and the litigation between them has been finally concluded. If an application is made to close the Court file or specified documents as against non-parties who have no right of access anyway, it seems to me that it is necessary to identify the person or class of persons who would otherwise have some expectation of being able to obtain the Court's permission to inspect the file.
- 8. In the present case the Court is being asked to make a pre-emptive order to close Mr Reed's first affidavit and the skeleton argument as a means of protecting against the possibility that the Court could make an order under rule 3(5) allowing someone to inspect the Court file for some reason. Counsel argues that the amendment of rule 3(5) by removing the need to establish "special circumstances" makes it all the more important to make a pre-emptive order to protect against the risk that the Court might be persuaded to allow someone to inspect this Court file. In my view this argument is misconceived. I cannot properly close (or seal) these documents simply as a means of curtailing the

effect of an order for inspection under rule 3(5) when there is no basis for thinking that anyone would ever have any arguable grounds for obtaining such an order. There must be some specific reason for making an order. It must be directed against an identifiable person or class of persons who would have arguable grounds for obtaining permission to inspect the Court file. In the circumstances of this case it would serve no useful purpose to close (or seal) these documents, because it has not been possible to identify any class of persons who would have any grounds for obtaining permission to inspect this Court file. The only issue raised in this proceeding was the enforceability of an arbitral award as between the plaintiff and defendant. In the event the defendant did not contest it. It has not been suggested that any non-party could expect to be able to inspect the Court file on the ground that it is affected by the Court's order. Nor could anyone expect to obtain copies of the documents in question on the basis that they were read out or referred to in open court. These documents have never been used in open court. The proceeding took place in chambers. Nor will they ever be used in open court at any time in the future. The 

proceeding has been finally concluded.

- 9. Ms White's alternative application is that I should make a direction that no application under rule 3(5) will be entertained by the Court without giving 7 days' prior notice to her client. In this context "the Court" means a judge or, in the case of a proceeding pending in the Financial Services Division, the particular judge to whom it is or was assigned. In effect, I am being asked to direct myself not to make an *ex parte* order in the event that an application is ever made under rule 3(5), irrespective of the grounds upon which the application is made. I do not think that it is appropriate to fetter the exercise of the Court's discretionary jurisdiction in this way.
- 10. In conclusion, I accept that Mr Reed's first affidavit and the plaintiff's skeleton argument do contain information which is required to be kept confidential by the parties pursuant to their contract but this is not, by itself, a reason for closing (or sealing) these documents. The Court file is not open to public inspection and counsel has not identified any person or class or persons who might have arguable grounds for obtaining an order for inspection under rule 3(5). Counsel has been unable to identify any cogent reason for making any order to close (or seal) these documents save to say that the parties agree that they contain information which should be kept confidential. The order sought would serve no purpose. For these reasons, this application is dismissed.

DATED this 30th day of October 2014

The Hon Justice Andrew J. Jones, QC JUDGE OF THE GRAND COURT